

RECREATION AND CONSERVATION FUNDING BOARD SUMMARIZED MEETING AGENDA AND ACTIONS, OCTOBER 28-29, 2010

Agenda Items without Formal Action

Item	Board Request for Follow-up
Item 15: Conversion Policy Framework	Staff review of policies should include: <ul style="list-style-type: none"> • Latitude regarding conversions that are discovered and proceed without permissions • Ways to create incentives and disincentives • Staff workload

Agenda Items with Formal Action

Item	Formal Action	Board Request for Follow-up
Item 1: Consent Calendar	APPROVED <ul style="list-style-type: none"> • Approval of Board Meeting Minutes – August 20, 2010 • Time Extension Request: Project #06-1778 • Time Extension Request: Project #06-1679 • Major Scope Change Request: Project #06-1816 • Major Scope Change Request: Project #08-1505 	
Item 3: 2011 Schedule	APPROVED as Amended <ul style="list-style-type: none"> • Amended to place the travel meeting in either June or September, with a preference for September. 	
Item 5: WWRP Habitat and Conservation Grants	APPROVED <ul style="list-style-type: none"> • Approved ranked lists for Critical Habitat Category, Natural Areas Category, State Lands Restoration Category, and Urban Wildlife Category for submission to Governor 	
Item 6: WWRP Riparian Protection Account Grants	APPROVED <ul style="list-style-type: none"> • Approved Riparian Protection ranked list for submission to Governor 	
Item 7: WWRP Farmland Preservation Account Grants	APPROVED <ul style="list-style-type: none"> • Approved Farmland Preservation ranked list for submission to Governor 	
Item 8: WWRP Outdoor Recreation Account Grants	APPROVED <ul style="list-style-type: none"> • Approved ranked lists for Local Parks , State Lands Development, State Parks ,Trails , and Water Access categories for submission to Governor 	
Item 9: Aquatic Lands Enhancement Account Grants	APPROVED <ul style="list-style-type: none"> • Approved ALEA ranked list for submission to Governor 	
Item 10: Land and Water Conservation Fund Grants	APPROVED <ul style="list-style-type: none"> • Approved LWCF ranked list and project funding 	
Item 11: Recreational Trails Program Grants	APPROVED as amended to remove sixth whereas statement <ul style="list-style-type: none"> • Approved RTP ranked list and project funding 	
Item 12: Recognition of Board Member Service	APPROVED <ul style="list-style-type: none"> • Resolutions to recognize the service of Rex Derr, Karen Daubert, Jeff Parsons, and Bill Chapman 	
Item 13: Approve Acquisition Policy Updates and Changes for Manual 3	APPROVED <ul style="list-style-type: none"> • Sections 2 and 4 (Third Party Appraisals, and Statement of Value Less Than \$10,000) of Proposal 1 were approved without amendment. The remainder was deferred for future consideration. • Proposals 2 through 7 and Proposal 9 were approved without amendment. • Proposal 8 was approved as amended to offer an option of an affidavit certifying that the landowner had been contacted. 	Appraisal standards and appraisal “shelf life” to be further evaluated, including their link to conversion policy
Item 14: Approve Changes to Evaluation Questions for Boating Facilities Program	APPROVED <ul style="list-style-type: none"> • Changed to the scoring criteria used to review and evaluate grant proposals for the Boating Facilities Program. 	
Item 16: Conversion Request: WDFW, Project #68-603	APPROVED <ul style="list-style-type: none"> • Approves the proposed conversion and directs staff to forward the recommendation on to the National Park Service for consideration 	

Item 17: Conversion Request: City of Newcastle, #91-211	APPROVED as Amended <ul style="list-style-type: none"> Amended to encourage the city to authorize and fund rerouting of the surface road north trail to the south side and tie into the Coal Creek Road Crossing 	<ul style="list-style-type: none">
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RECREATION AND CONSERVATION FUNDING BOARD SUMMARY MINUTES

Date: October 28-29, 2010

Place: Room 175, Natural Resources Building, Olympia, WA

Recreation and Conservation Funding Board Members Present:

Bill Chapman, Chair	Mercer Island	Stephen Saunders	Designee, Department of Natural Resources
Jeff Parsons	Leavenworth	Rex Derr	Director, State Parks
Harriet Spanel	Bellingham	Jennifer Quan	Designee, Department of Fish and Wildlife
Karen Daubert	Seattle		
Steven Drew	Olympia		

Mr. Parsons and Mr. Drew arrived shortly after roll was called.

Mr. Derr left at the lunch break, following item #5. During his absence, Steve Hahn represented State Parks. Mr. Derr returned to the board at 3:30 p.m., as item #10 began.

It is intended that this summary be used with the notebook provided in advance of the meeting. A recording is retained by RCO as the formal record of meeting.

Thursday, October 28, 2010

Opening and Management Report

Chair Bill Chapman called the meeting to order at 1:10 p.m. Staff called roll, and a quorum was determined.

The Recreation and Conservation Funding Board (board) reviewed Resolution #2010-14, Consent Calendar. The consent calendar included the following:

- Approval of Board Meeting Minutes – August 20, 2010
- Time Extension Request: L.T. Murray Wenas Wildlife Area Rehabilitation, Washington Department of Fish and Wildlife, Project #06-1778
- Time Extension Request: Wind River Boat Ramp Improvements, Skamania County, Project #06-1679
- Major Scope Change Request: Skagit River Forks, Washington Department of Fish and Wildlife, Project #06-1816
- Major Scope Change Request: Methow Watershed Phase Six, Washington Department of Fish and Wildlife, Project #08-1505

Resolution 2010-14 moved by: Parsons
Resolution APPROVED

and seconded by: Daubert

Item 2: Management Report

Kaleen Cottingham introduced new staff and noted that the RCO would be hiring a fiscal staff person to address the audit findings. She also noted items from her director's reporting including the upcoming LWCF program review, the RCO's role in natural resources reform, and the sunset dates for the Biodiversity Council and Monitoring Forum.

Steve McLellan, Policy Director, provided an update on the policies in the memo, with an emphasis on work regarding sustainability. He discussed the budget situation, noting that there likely will be more cuts before the end of the biennium. He also noted likely reductions in the 2011-13 capital budget.

Scott Robinson and Marguerite Austin, Grant Section Managers, highlighted key information from their grant management report, including volunteer activity, inspections, BIG projects, and compliance. Marguerite noted that a new grant cycle will begin on November 15 for NOVA, BFP, and FARR. They have sent out notices and invited potential applicants to attend grant workshops. She also noted that staff will be proposing a policy change in February to allocate all of the money at the beginning of the biennium, rather than the typical annual cycle. Policy staff is seeking input from stakeholders.

Rebecca Connolly, Board Liaison/Accountability Manager, presented the sponsor and applicant survey results. Board members were particularly interested in the application process and PRISM.

State Agency Partner Reports

Rex Derr, State Parks, discussed the hiring process for a new state parks director and the development of a successor plan to the Centennial 2013 plan. He encouraged those in attendance to participate in the planning. They will be celebrating the state parks system in 2013.

Stephen Saunders, Department of Natural Resources (DNR), noted that they sponsored a tour of the Michel property, which they purchased with board funding, and recently restored. He also noted the mixed effect of the economy on the agency's ability to acquire property and reminded the board that the lack of indirect cost reimbursement continues to be a challenge for DNR.

Jennifer Quan, Department of Fish and Wildlife (DFW), noted the budget impacts on DFW and the reductions in employees, fish production, land management, and other activities. She also discussed the agency's request legislation for increased fees.

General Public Comment

Mayor Bud Norris, Mount Vernon, thanked the board for their time, and offered support to the lists they will provide to the legislature. The city appreciates both the staff and the process. He thanked the board for funding the Kiwanis Park Project, and described how the project is enjoyed by the community and connected to other projects.

Board Briefings

Item 4: WWRP Framework

Steve McLellan gave an overview of the Washington Wildlife and Recreation (WWRP) program, as described in the notebook. He handed out a revised list of projects that would be funded at various levels.

Board Decisions

Item 3: 2011 Meeting Schedule

Rebecca Connolly presented the schedule as discussed in the memo. Director Cottingham discussed the guidelines for travel, and recommended a tour of Okanogan County. Board members discussed the merits of travel and whether it should be during this fiscal year or next fiscal year.

**Resolution 2010-15, amended to place the travel meeting in either June or September
moved by: Spanel and seconded by: Derr**

Stephen Saunders offered a friendly amendment to prioritize September over June, pending availability of the facility. Daubert seconded.

Amendment APPROVED; Resolution APPROVED

Item 5: Habitat Conservation Account

Scott Robinson, Section Manager, introduced the Habitat Conservation Account policies and statistics.

5A: Critical Habitat Category

Scott Robinson presented the Critical Habitat category, as described in the memo. He concluded with a discussion of the top two ranked projects in the category. The board discussed the effect of changing from private to public ownership with regard to hunting for project #10-1613A, Mountain View Property Phase 1. Member Derr also noted a concern with the ability of the state to manage the land as well as this very dedicated landowner, stating that that he does not oppose the acquisition, but wants to register a concern with future management.

Member Drew asked if projects ten and eleven (#10-1304A, Lewis River/Mud Lake and #10-1065C, Saltese Flats Wetland Restoration, respectively) could have competed better in another category, and suggested that staff look at the criteria to ensure that local governments are not at a disadvantage. Scott noted that staff works with all sponsors to ensure that the projects are put in the category that best matches the proposal. Director Cottingham and Chair Chapman noted that the board's decision to have no maximum grant amount created a situation in which fewer projects are funded, but that the intent was to fund the best.

**Resolution 2010-16 moved by: Parsons and seconded by: Daubert
Resolution APPROVED**

5B: Natural Areas Category

Scott Robinson discussed the Natural Areas category, as presented in the memo. His presentation concluded with a discussion of the top two ranked projects in the category.

Member Daubert asked if the property owners affected by the top two projects (#10-1472A, Klickitat Canyon Natural Resource Conservation Area and #10-1458A, Dabob Bay Natural Area) were aware of the desire to purchase the property. Member Saunders noted that they have already started outreach to find willing sellers, including ensuring that the community is aware of what is proposed.

Member Parsons asked how DNR decided which projects went to Urban Wildlife versus this category, expressing a concern that local communities are at a disadvantage. Scott noted that it was likely based on population proximity. Kaleen Cottingham reminded the board that the Urban Wildlife category specifically sets aside 40 percent of funds for non-state agencies.

Resolution 2010-17 moved by: Drew and seconded by: Parsons
Resolution APPROVED

5C: State Lands Restoration Category

Kim Sellers, Grant Manager, discussed the State Lands Restoration category, as presented in the memo. Her presentation concluded with a discussion of the top two ranked projects in the category. The board offered no comments or questions.

Resolution 2010-18 moved by: Derr and seconded by: Saunders
Resolution APPROVED

5D: Urban Wildlife Category

Elizabeth Butler, Grant Manager, discussed the Urban Wildlife category, as presented in the memo. She also noted the effect of the projects over time. Her presentation concluded with a discussion of the top two ranked projects in the category.

Member Daubert noted that the board needs to be careful regarding population proximity in the category, because the intent is to have wildlife near urban areas. She suggested greater priority for this criterion. The board discussed the background of the policy and legislative distribution of funds, and the need to balance the urban/rural makeup of the evaluation team.

Resolution 2010-19 moved by: Drew and seconded by: Spanel
Resolution APPROVED

Item 6: Riparian Protection Account

Kim Sellers, Grant Manager, discussed the Riparian Protection Account, as presented in the memo. Her presentation concluded with a discussion of the top two ranked projects in the category. The board offered no comments or questions.

Resolution 2010-20 moved by: Parsons and seconded by: Drew
Resolution APPROVED

Item 7: Farmland Preservation Protection Account

Kammie Bunes, Grant Manager, discussed the Farmland Preservation Protection Account, as presented in the memo. She discussed previous grant cycles, noting that all previously-funded projects involved easements, and then explained the statutory definition of "farmland," including the recent changes. She also noted that nonprofits are now eligible in the category. She concluded with a discussion of the top two ranked projects.

Member Drew asked if this category was submitted to the Puget Sound Partnership for review. Director Cottingham responded that it had not. Member Drew suggested that the board should discuss that at a future meeting. Member Quan asked if property could be purchased in fee. Director Cottingham responded that it cannot because of IRS rules.

Public Comment:

Ken VanBuskirk, Citizen, commented on project 10-1213, the Petersen Farm project, and asked the board to review the project evaluations and defer their decision. Chair Chapman noted that the project's score on agricultural values was lower. Mr. VanBuskirk responded that the farm has fallen into disrepair due to the death of the farm's owner, but that the new owner has plans to return it to good condition. Member Drew asked if there had been any changes at the farm since the evaluation. Kammie Bunes responded that it is a farm in transition; that is, the degree of farming had fallen in the past few years, but that lessees hope to farm it more aggressively. Member Parsons asked what it grown on the farm. Mr. VanBuskirk responded that it currently was row crops, and that it could grow a tremendous amount of produce for the local community because it is near the urban growth boundary.

Resolution 2010-20 moved by: Daubert and seconded by: Saunders
Resolution APPROVED

Item 8: Outdoor Recreation Account

Marguerite Austin, Section Manager, began the presentation with an overview of the account, its categories, history, and general policies regarding project type and sponsor eligibility. She noted key evaluation criteria in the categories. She compared this year's Outdoor Recreation Account applications to those in 2008, noting drops in the number of applications and requested funds. She also addressed the metrics that the sponsors now need to address.

8A: Local Parks Category

Laura Moxham, Grant Manager, discussed the Local Parks category, as presented in the memo. Her presentation concluded with a discussion of the top two ranked projects in the category.

Public Comment:

John Keats, Director Mason County Parks and Legislative Co-Chair WRPA, described their project – #10-1064D, Mason County Recreation Area Park Infield Renovation, which ranked eighth on the list – and thanked the board. Renovating the fields will improve the complex, which was built in the 1970s. WRPA is developing their legislative platform, and they will support the \$100 million funding level for WWRP.

Resolution 2010-22 moved by: Parsons and seconded by: Drew
Resolution APPROVED

8B: State Lands Development Category

Dan Haws, Grant Manager, discussed the State Lands Development category, as presented in the memo. He concluded by presenting the top two ranked projects in the category. Chair Chapman noted the positive impacts of bridges on ensuring stream quality. Member Saunders noted that they are trying to increase the compatibility of their recreation opportunities with environmental considerations.

Resolution 2010-23 moved by: Drew and seconded by: Daubert
Resolution APPROVED

8C: State Parks Category

Myra Barker, Grant Manager, discussed the State Parks category, as presented in the memo. She concluded with a presentation of the top two ranked projects in the category.

Member Hahn explained that the State Parks Commission flipped the third and sixth projects (#10-1384D, Lake Sammamish Boardwalk Washington Wildlife & Recreation Program and #10-1308D, Cape Disappointment Multiple-Use Trail Extension, respectively) because the sixth project had already completed Phase I, but in its current state, the public was forced to walk along a state highway without a shoulder. The public safety risk resulted in the flip.

Member Parsons asked if there was any development in Eastern Washington. Member Hahn responded in the affirmative, so Parsons recused himself from the vote, citing conflict of interest given his wife's position with State Parks.

Resolution 2010-24 moved by: Drew and seconded by: Spanel
Resolution APPROVED, with Member Parsons abstaining.

8D: Trails Category

Darrell Jennings, Grant Manager, presented the Trails category, as described in the memo. He concluded by presenting the top two ranked projects in the category. In response to board questions, he noted that there are no limits regarding acquisition or development. Chair Chapman asked about the balance between paved and unpaved trails. Darrell responded that he believes it is predominantly paved trails.

Public Comment:

Larry Otis, Director of Mount Vernon Parks and Recreation, noted that the board policies have changed over time but he has always felt that the process was fair, regardless of where they ranked. He stated that it doesn't have political ties and it is a national model. The problem is that there isn't enough money. He also noted that 31,000 people in his community use the parks, and that they couldn't do it without RCFB funding. Mr. Otis also noted that grant managers are knowledgeable, professional, and good at walking them through the process.

Resolution 2010-25 moved by: Drew and seconded by: Daubert
Resolution APPROVED

8E: Water Access Category

Karl Jacobs, Grant Manager, presented the Water Access category, as described in the memo. He concluded by presenting the top two ranked projects in the category. The board offered no comment or questions.

Public Comment:

Bonnie Knight, Exec. Director Port of Allyn, stated that the port has been able to acquire 500 feet of shoreline and that it is a tremendous asset. Next year, they expect over 20,000 visitors to the park. They are very excited to be able to expand it.

Resolution 2010-26 moved by: Parsons and seconded by: Quan
Resolution APPROVED

Item 9: Aquatic Lands Enhancement Account

Leslie Ryan-Connelly, Grant Manager, began the presentation with an overview of the program, its goals, evaluation criteria, and general policies regarding project type and sponsor eligibility. She noted that this program is subject to the Puget Sound requirements in RCW 79.105.150. One project withdrew from consideration due to a potential conflict with the Action Agenda. She noted the distribution of projects statewide and in saltwater versus freshwater.

Member Drew asked how much of the funding comes from geoduck versus other revenues. Scott Robinson estimated that it was a 60/40 split.

Public Comment:

John Botelli, Spokane County Parks and Recreation, and Pamela McKenzie, City of Spokane Parks Department, testified regarding project #10-1497A, Spokane River Falls YMCA Site Acquisition, which ranked second on the list. Due to the way the acquisition is financed, the grant funds would allow them to take \$1 million off the purchase price, and leverage to a savings of \$1.8 million in principal and interest payments. Removing the building will be a major undertaking, and they hope to have bids in December. Board members commented that the park is a good feature of the city.

Resolution 2010-27 moved by: Spanel and seconded by: Parsons
Resolution APPROVED

Member Derr returned to the board at 3:30 p.m., as item #10 began.

Item 10: Land and Water Conservation Fund

Sarah Thirtyacre, Grant Manager, began the presentation with an overview of the program, its history, and general policies regarding project type and sponsor eligibility. She explained the relationship to SCORP, source of funding, and National Park Service requirements. She concluded her presentation with a discussion of the top two ranked projects.

Director Cottingham noted that there is considerable discussion in Congress about the program, and that there is potential for greater revenues in the future. There are a number of sponsors who would be ineligible due to outstanding compliance issues, so some are motivated to resolve the issues.

Public Comment:

John Keats, Director Mason County Parks, discussed some features of project #10-1061A, Sunset Bluff Natural Area Park Acquisition, which is the number two project. The county discussed whether this was the best time for an acquisition, but ultimately decided that the benefit to the community was too great to pass on the opportunity.

Resolution 2010-28 moved by: Derr and seconded by: Parsons
Resolution APPROVED

Item 11: Recreational Trails Program

Greg Lovelady, Grant Services Program Manager, began the presentation with an overview of the program, its categories, goals, history, the process for 2010, and general policies regarding project type and sponsor eligibility. He noted that there is some skepticism about whether there will be additional program funding for federal fiscal year 2011 (Table 1). He noted that the lines in Attachment C are hypothetical, and that so far, there is funding for only one of the 86 projects. Greg then explained the federally-mandated funding formula. He concluded his presentation with a discussion of the top projects by category. Greg also noted that the sixth "Whereas" statement in the resolution is no longer accurate because Congress has appropriated about \$100,000.

Resolution 2010-29 as amended to remove the sixth paragraph
moved by: Daubert and seconded by: Quan
Resolution APPROVED

Item 12: Recognition of Board Members' Service

Chair Chapman commented on Member Derr's service to the board, especially his insistence that we link actions to the strategic plan. He noted Derr's courage, statesmanship, and leadership, noting that everyone has tremendous respect for him.

Chair Chapman commented on Member Daubert's service to the board, in particular her work on the WWRP Urban Wildlife category policies. He noted she is known for working toward the right answers and establishing the right tone on the board.

Chair Chapman commented on Member Parson's service to the board, noting his thoughtfulness, ideas, and preparedness. He was known for representing the conservation community. He has the respect of all his colleagues.

Kaleen Cottingham commented on Chair Chapman's service to the board. She noted that his enthusiasm, leadership, and intellect benefit the board and are appreciated by staff. Other board members also acknowledged the contributions of the four members.

Resolution 2010-30 moved by: Daubert and seconded by: Spanel
Resolution APPROVED

Resolution 2010-31 moved by: Daubert and seconded by: Spanel
Resolution APPROVED

Resolution 2010-32 moved by: Daubert and seconded by: Spanel
Resolution APPROVED

Resolution 2010-33 moved by: Daubert and seconded by: Spanel
Resolution APPROVED

Meeting adjourned for the day at 4:30 p.m.

Friday, October 29, 2010

Call to Order

Chair Bill Chapman called the meeting to order at 9:06 a.m. Staff called roll, and a quorum was determined. Member Derr arrived shortly after roll was called. All members were present at that time.

Board Briefings

Item 15: Conversion Policy Framework

Director Cottingham noted that conversions are staff intensive efforts, in part because we must rely on old documents. The policy is permissive, with the goal to replace lost property.

Scott Robinson, Section Manager, reminded the board that they asked staff in June to review the conversion policy and the board's authority. He then defined conversions, reviewed the board's authority and role, current policy, and how the policy is applied. He noted that equivalence often needs to be evaluated on a case-by-case basis and cautioned against a policy that is overly punitive.

Board Decisions

Item 13: Manual 3, Acquisition Policy Changes

Leslie Ryan-Connelly, Grant Manager, presented information about the policy changes, as discussed in the notebook. Leslie noted that the board was considering the policy language, not the procedures. She directed the board and audience to Attachment A of the memo, noting that the language proposed is policy intent, and that the actual text for the manuals would be revised for plain language. Director Cottingham noted that Attachment C gave the background of current policy and the proposal sent out for public comment. Leslie then discussed the individual proposals and the public response.

Proposal #1: Appraisal and Review Appraisal Requirements

Member Drew asked if the third-party appraisal policy would apply to conversions. Leslie responded that the appraisal standards also would apply to the acquisition of property for conversions.

Proposal #2 - Environmental Audits and Contaminated Property

Member Parsons asked if environmental audits were required. Leslie responded that current board policy already requires an audit for each property, and defines the two ways that it could be done.

Proposal #5 - Interim Land Uses

Members Parsons and Derr asked for clarification of the word "review" in the third bullet, which read *"The second party's use will be phased out within three years of the date of acquisition. If the use will continue for more than three years, it must be reviewed under the compatible use policy."* Leslie said that the policy intent is to allow for the activities to continue for up to three years. Dominga Soliz, Policy Specialist, explained the progress and outreach regarding the compatible use policy.

Member Drew suggested that the acquisition policy was incomplete without a separate policy for conversions and compatible uses. The chair and staff acknowledged that they are related issues, and that staff is continuing to work on the issue separately.

Member Parsons asked if the expression "totally limit" under the life estate section could be changed to "preclude." Member Quan then asked about the implementation of the addition of "purpose of the Project Agreement or funding program." Director Cottingham noted that she would look for consistency and compatibility between the intent of the program and the interim land use. The board concluded that the first bullet in the life estate section should read: *The estate does not unreasonably limit public use or the achievement of the purpose of the project agreement or funding program.* Similar language was revised in the second bullet of the secondary party use policy as follows: *The use does not unreasonably limit public use or the achievement of the purpose of the project agreement or funding program.*

Member Quan asked about the intent of the limitation of life estates to the property owner only. She suggested the addition of "spouse and immediate family." The board discussed alternatives to fee less the life estate, property transfers, and the effect on property negotiations. Chair Chapman suggested that the language as proposed protected state funds more effectively.

Proposal #6 - Conservation Easement Compliance

Members Saunders and Quan expressed concern that their agencies do not have the funding to fulfill the proposed requirement to monitor the easements every five years. Member Parsons said it was illogical to put in place a requirement that would not be implemented, and suggested that the policy require the sponsor to develop a plan to monitor the easements and then comply with the plan they submit. The fourth bullet was removed and the third bullet of the proposed policy was revised as follows: *Require the project sponsor to develop and implement a plan to monitor RCO funded conservation easements.*

Proposal #8 - Landowner Acknowledgement

Leslie explained the proposal, and then handed out an alternate proposal that had been suggested after the notebook was distributed. Member Quan suggested that the proposal be amended to allow agencies to omit landowner names from the landowner willingness form. The board discussed whether it was possible to omit the names without conflict with public records.

Proposal # 9 - Acquisition of Future Use

Leslie explained that the proposal originally said three years, but was changed to five years based on stakeholder feedback. The project sponsor may propose a longer timeframe for large scale, multi-phased projects during the grant application process, and the director may issue extensions. Member Derr stated that it can take decades to develop properties; he cited examples, and noted that the property remains open for public enjoyment, regardless of development. Member Spanel noted that there can be extensions to reflect how much time it can take; she prefers that to no timeline at all.

Public Comment:

Robert Meyer, Rainier, provided a handout and commented on the value of property for endangered species such as spotted owls. He suggested that the board use the valuation methodologies already approved by the Legislature for habitat (i.e., Riparian Open Space Program). He asked the board to establish a policy for just compensation based on riparian open space formula for permanent easements in the future. His written comments suggested proposed policy language.

Vicky Adams, real estate appraiser in Edmonds Washington, discussed problems with the use of federal yellow-book standards in reaching a fair market value in a willing buyer/seller environment. She noted problems: how to deal with larger parcels, exclusion of other sales, and exclusion of different approaches. She suggested that if the policy is implemented, the RCO will need to facilitate communication between appraisers and reviewers to avoid different interpretations.

Chris Hilton, Whidbey-Camano Land Trust, also commented on the proposed use of federal yellow book standards for all appraisals. She stated that they heavily favor comparable sales approach, which is difficult for riparian, conservation easements, and wetlands. As a result, appraisers have to go too far outside of the market, and must take too many adjustments. She believes that USPAP allows greater flexibility. She noted appreciation for exemptions in the proposed policy.

Glen Kost, City of Bellevue, spoke regarding Item #9, which requires sponsors to develop within five years. The city doesn't believe it allows for long-range planning and seems to penalize agencies that are purchasing to address future needs. He stated that the policy puts RCO staff in the position of determining what is development or phased development on a case-by-case basis and creates a need for ongoing discussions. He and the board engaged in discussion about the policy with regard to land banking, conversions, project evaluation, and specific activities in the city.

Doug Chase, Spokane County Parks, made some general comments about the policies. He noted that a combination of specific intent and flexible implementation is the right approach. He supported the landowner acknowledgement form and approach; they work only with willing sellers. The alternative option – sending a notification – concerns him because it doesn't involve the property owner.

Proposal #1: Appraisal and Review Appraisal Requirements

Director Cottingham suggested that staff should review the public comment that there are differences for valuation of conservation easements, and bring it back at a later date. Member Drew asked that the review also include what the effect would be on conversions. Leslie Ryan-Connelly suggested that the board might want to consider subtopics #2 and #4 under the proposal at this meeting. Member Saunders expressed concern regarding third party appraisals. Subtopic #2 was revised as follows: *Allow for a third party (e.g., land trust or other agency assisting with negotiating the transaction or co-holding rights) to conduct the appraisal as long as the appraisal is conducted on behalf of the project sponsor, the project sponsor is listed as an intended user of the appraisal, and the project sponsor approves the third party to act on their behalf.*

Member Drew moved to approved proposal #1, subtopic 2 as amended and subtopic 4. Member Quan seconded.
Motion APPROVED.

Item 14: Boating

Member Daubert noted that the board could approve the policy without additional presentation.

Resolution 2010-35 moved by: Daubert and seconded by: Parsons
Resolution APPROVED

Item 16: Conversion Request: Washington Department of Fish and Wildlife, Project #68-603

Jim Anest, Compliance Specialist, explained the proposed conversion as described in the memo, noting that the National Park Service (NPS) has final authority to approve the conversion. The conversion has not yet happened. The presentation also provided additional photos, maps, and property descriptions not in the board memo. NPS has reviewed the proposal and its initial response is favorable.

Resolution 2010-36 moved by: Parsons and seconded by: Derr
Resolution APPROVED

Item 17: Conversion Request: City of Newcastle

Director Cottingham noted that this is a conversion after the fact, that staff has done due diligence following the June meeting, and that staff believes that the conversion meets current board policy.

Laura Moxham, Grant Manager, explained the proposed conversion as described in the memo, noting that the board had rejected the conversion in June 2010, pending further review of board policy. The presentation provided additional photos, maps, and property descriptions not in the board memo. Further, she addressed the board's earlier concern regarding the decline in property values following the initial appraisals; an appraiser determined that the value of the replacement property likely declined by 10 percent, but was still higher than the value of the converted property.

Dawn Reitan, Newcastle City Attorney, and Michael Holly, Newcastle Park Director, testified that the city and staff have been working together for five years to resolve the mistake, which was made

before most of them were part of the city. Michael Holly stated that the existing trail is informal, and that the trails group wants to make it more formal.

Member Drew asked if the acquisitions would make a trail possible where it was not already feasible. He suggested that the trail could be put in place below the replacement property on existing open space so that it would be aligned with the original intent and the "experience" sought by users. Member Spanel and Chair Chapman asked for clarification of where the official trail met the proposed replacement property. Michael Holly noted that existing trail ended at an informal trail that crossed the proposed replacement property at the same grade, and that rerouting the trail below the replacement would be more technical and cross more difficult topography.

Member Drew stated that he thinks that the replacement property is good property, but that it does not support the original intent of the grant. He suggested that the city should move the connector trail to the south of the converted property as a condition of the board accepting the replacement property so that the trail corridor is more consistent with the original intent. Ms. Reitan reminded the board that their trail plan is part of their adopted Comprehensive Plan. They can bring the suggestions back to the city, but a decision would need to be made through a public process by the council, not staff.

Member Saunders noted that the replacement property still protects and preserves a wooded trail system, which was the original intent of the project. He suggested that the resolution include a recommendation that the city consider the proposal to move the connector trail.

Member Daubert noted that she is troubled by the conversion, but believes that the conversion meets the policy criteria that they are asked to evaluate. Chair Chapman noted that by purchasing the replacement property, they had kept the trail wooded.

Resolution 2010-38 with a strong recommendation that the city evaluate a trail south of the converted property

moved by: Daubert

and seconded by: Saunders

Member Saunders made a friendly amendment to add "Be it further resolved, the board strongly encourages the city to authorize and fund rerouting of the surface road north trail to the south side and tie into the Coal Creek Road Crossing." Member Daubert accepted the amendment.

Chair Chapman asked staff to define site in the sixth paragraph.

Resolution APPROVED as Amended.

The board asked for staff and legal analysis regarding:

- Latitude regarding conversions that are discovered and proceed without permissions
- Ways to create disincentives; what legislation is needed
- How do we address the workload on staff for later-discovered conversions
- Ways to incentivize bringing the issues to the board before the conversion takes place

Director Cottingham noted that compliance and conversions are already on the work plan, and that these concerns will be wrapped into that work.

Meeting adjourned at 2:45 p.m.

Approved by:

Bill Chapman, Chair

Date

Recreation and Conservation Funding Board
Resolution #2010-14
October 2010 Consent Agenda

BE IT RESOLVED, that the following October 2010 Consent Agenda items are approved:

- a. Recreation and Conservation Funding Board Meeting Minutes – August 20, 2010
- b. Time Extension Requests:
 - i. L.T. Murray Wenas Wildlife Area Rehabilitation, Washington Department of Fish and Wildlife, Project #06-1778
 - ii. Wind River Boat Ramp Improvements, Skamania County, Project #06-1679
- c. Major Scope Change Request: Skagit River Forks, Washington Department of Fish and Wildlife, Project #06-1816
- d. Major Scope Change Request: Methow Watershed Phase Six, Washington Department of Fish and Wildlife, Project #08-1505

Resolution moved by:	<u>Parsons</u>
Resolution seconded by:	<u>Daubert</u>
<u>Adopted</u> /Defeated/Deferred (underline one)	
Date:	<u>October 28, 2010</u>

Recreation and Conservation Funding Board
Resolution # 2010-15
2011 Recreation and Conservation Funding Board Meeting Schedule

WHEREAS, the Recreation and Conservation Funding Board (board) is established by statute and conducts regular meetings, pursuant to RCW 42.30.075, according to a schedule it adopts in an open public meeting; and

WHEREAS, RCW 42.30.075 directs state agencies to file with the code reviser a schedule of the time and place of such meetings on or before January of each year for publication in the Washington state register; and

WHEREAS, having open public meetings is essential to achieving the board's goals to use broad public participation and feedback and to achieve a high level of accountability by using a process that is open to the public; and

WHEREAS, having open public meetings also is essential to the Board's ability to conduct its business so that it achieves its mission and goals as documented in statute and/or its strategic plan;

NOW, THEREFORE BE IT RESOLVED, the following schedule for 2011 regular meetings of the Recreation and Conservation Funding Board is hereby adopted; and,

Dates	Location
February 1, 2011	Conference Call
March 31 – April 1, 2011	Olympia
June 22 – 23, 2011	Olympia
September 21 – 22, 2011	Olympia or Okanogan
November 14 – 15, 2011	Olympia

BE IT FURTHER RESOLVED, the board directs staff to publish notice in the State Register accordingly.

Resolution moved by: Spanel

Resolution seconded by: Derr

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-16
Washington Wildlife and Recreation Program
Critical Habitat Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, eleven Critical Habitat category projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Critical Habitat category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (Board) members; and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the Board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all eleven Critical Habitat category projects meet program requirements as stipulated in Manual #10b, *Washington Wildlife and Recreation Program- Habitat Conservation Account and Riparian Protection Account*, including criteria regarding public benefit and relationship to established plans; and

WHEREAS, the projects address a variety of critical habitat needs and their evaluation included information about the quality and function of the habitat and the demonstrated need to protect it for fish and/or wildlife, thereby supporting the Board's strategy to provide partners with funding for projects that help sustain Washington's biodiversity, protect "listed" species, and maintain fully functioning ecosystems;

NOW, THEREFORE BE IT RESOLVED, that the Board hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Critical Habitat Ranked List of Projects, FY 2012*, and

BE IT FURTHER RESOLVED that the Board hereby recommends to the Governor the ranked list of Critical Habitat category projects for further consideration.

Resolution moved by:	<u>Parsons</u>
Resolution seconded by:	<u>Daubert</u>
<u>Adopted/Defeated/Deferred (underline one)</u>	
Date:	<u>October 28, 2010</u>

Recreation and Conservation Funding Board
Resolution #2010-17
Washington Wildlife and Recreation Program
Natural Areas Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, nine Natural Areas category projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Natural Areas category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (Board) members; and

WHEREAS, these evaluations occurred through a written evaluation process approved by the board, supporting the board's strategy to deliver successful projects by using broad public participation; and

WHEREAS, all nine Natural Areas category projects meet program requirements as stipulated in Manual #10b, *Washington Wildlife and Recreation Program- Habitat Conservation Account and Riparian Protection Account*, including criteria regarding public benefit and relationship to established plans; and

WHEREAS, the projects address a variety of critical habitat needs and their evaluation included information about the quality and function of the habitat and the demonstrated need to protect it for fish and/or wildlife, thereby supporting the board's strategy to provide partners with funding for projects that help sustain Washington's biodiversity, protect "listed" species; and maintain fully functioning ecosystems,

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Natural Areas Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Natural Areas category projects for further consideration.

Resolution moved by: Drew

Resolution seconded by: Parsons

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-18
Washington Wildlife and Recreation Program
State Lands Restoration and Enhancement Category, Fiscal Year 2012,
Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, sixteen State Lands Restoration and Enhancement category projects are eligible for funding from the Habitat Conservation Category of the Washington Wildlife and Recreation Program; and

WHEREAS, these State Lands Restoration category projects were evaluated using criteria approved by the Recreation and Conservation Funding Board (board); and

WHEREAS, these evaluations occurred through a written evaluation process approved by the board, supporting the board's strategy to deliver successful projects by using broad public participation; and

WHEREAS, all sixteen State Lands Restoration category projects meet program requirements as stipulated in Manual #10b, Washington Wildlife and Recreation Program- Habitat Conservation Account and Riparian Protection Account: Policies and Project Selection, including public benefit and relationship to other plans; and

WHEREAS, the projects restore existing state lands to self-sustaining functionality, and their evaluation included the quality and function of the habitat, longer-term viability, and demonstrated need, thereby supporting the board's objectives to help sponsors maximize the useful life of board-funded projects and to fund projects that maintain fully functioning ecosystems;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in Table 1 – WWRP, State Lands Restoration and Enhancement Ranked List of Projects, FY 2012; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of State Lands Restoration and Enhancement category projects for further consideration.

Resolution moved by: Derr

Resolution seconded by: Saunders

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-19
Washington Wildlife and Recreation Program
Urban Wildlife Habitat Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, seventeen Urban Wildlife Habitat category projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Urban Wildlife Habitat category projects were evaluated using criteria approved by the Recreation and Conservation Funding Board (board); and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all seventeen Urban Wildlife Habitat category projects meet program requirements as stipulated in Manual #10b, *Washington Wildlife and Recreation Program- Habitat Conservation and Riparian Protection Accounts*, including criteria regarding public benefit and relationship to established plans; and

WHEREAS, the projects address a variety of Urban Wildlife habitat needs, and the evaluation included information about the quality and function of the habitat and the demonstrated need to protect it for fish and/or wildlife, thereby supporting the board's strategy to provide partners with funding for projects that help sustain Washington's biodiversity, protect "listed" species, and maintain fully functioning ecosystems;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Urban Wildlife Habitat Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the Board hereby recommends to the Governor the ranked list of Urban Wildlife Habitat category projects for further consideration.

Resolution moved by: Drew _____

Resolution seconded by: Spanel _____

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010 _____

Recreation and Conservation Funding Board

Washington Wildlife and Recreation Program

Riparian Protection Account, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, twenty Riparian Protection account projects are eligible for funding from the Riparian Protection Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Riparian Protection account projects were evaluated using criteria approved by the Recreation and Conservation Funding Board (board); and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all twenty Riparian Protection Account projects meet program requirements as stipulated in Manual #10b, *Washington Wildlife and Recreation Program- Habitat Conservation and Riparian Protection Account: Policies and Project Selection*; and

WHEREAS, those program requirements include criteria regarding riparian habitat benefits, public access and education, relationship to existing planning documents, and ongoing stewardship, such that providing funds to these projects would further the board's goals to fund the best projects as determined by the evaluation process and make strategic investments; and

WHEREAS, the projects provide habitat benefits for a variety of species, thereby supporting the board's strategy to provide partners with funding to for projects that help sustain Washington's biodiversity; protect "listed" species, and maintain fully functioning ecosystems; and

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 1 – WWRP, Riparian Protection Account Ranked List of Projects, FY 2012*, and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Riparian Protection Account projects for further consideration.

Resolution moved by: Parsons

Resolution seconded by: Drew

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-21
Washington Wildlife and Recreation Program
Farmland Preservation Program, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, twenty-four Farmland Preservation Program projects are eligible for funding from the Farmland Preservation Account of the Washington Wildlife and Recreation Program, and

WHEREAS, these Farmland Preservation Program projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members, and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner, and

WHEREAS, all twenty-four Farmland Preservation Program projects meet program requirements as stipulated in Manual #10f, *Washington Wildlife and Recreation Program-Farmland Preservation Program*, including criteria regarding agricultural, environmental and community values, and

WHEREAS, all of the projects meet criteria that demonstrate preference for perpetual easements, thus supporting the board's strategic goal to maximize the useful life of board-funded projects; and

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Farmland Preservation Ranked List of Projects, FY 2012*, and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Farmland Preservation Program projects for further consideration.

Resolution moved by:	Daubert
Resolution seconded by:	Saunders
<u>Adopted</u> /Defeated/Deferred (underline one)	
Date:	October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-22
Washington Wildlife and Recreation Program
Local Parks Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, sixty-three Local Parks category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Local Parks category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members; and

WHEREAS, these evaluations occurred in open public meetings, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all sixty-three Local Parks category projects meet program requirements as stipulated in Manual 10a: *Washington Wildlife and Recreation Program – Outdoor Recreation Account*, thus supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, the projects involve acquisition, development, and/or renovation of properties for recreation, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Local Parks Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Local Parks category projects for further consideration.

Resolution moved by: Parsons

Resolution seconded by: Drew

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-23
Washington Wildlife and Recreation Program
State Lands Development and Renovation Category, Fiscal Year 2012,
Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, fourteen State Lands Development and Renovation category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these State Lands Development and Renovation category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members; and

WHEREAS, these evaluations occurred through a written evaluation process approved by the board, supporting the board's strategy to deliver successful projects by using broad public participation; and

WHEREAS, all fourteen State Lands Development and Renovation category projects meet program requirements as stipulated in Manual #10a, *Washington Wildlife and Recreation Program- Outdoor Recreation Account: Policies and Project Selection*, thereby supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, the projects involve development and renovation of public access sites on state lands, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 1 – WWRP, State Lands Development and Renovation Ranked List of Projects, FY 2012*, and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of State Lands Development and Renovation category projects for further consideration.

Resolution moved by: Drew

Resolution seconded by: Daubert

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Resolution #2010-24
Washington Wildlife and Recreation Program
State Parks Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, twelve State Parks category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these twelve State Parks category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members; and

WHEREAS, the Washington State Parks and Recreation Commission ranked the projects to place high priority on those that have an element of urgency; and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all twelve State Parks category projects meet program requirements as stipulated in Manual #10, *Washington Wildlife and Recreation Program – Outdoor Recreation Account: Policies and Project Selection*, thus supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, the projects involve acquisition and development of properties for recreation, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 2 – WWRP, State Parks Commission Ranked List of Projects, FY 2012*, and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor this ranked list of State Parks category projects for further consideration.

Resolution moved by: Drew

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-25
Washington Wildlife and Recreation Program
Trails Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, twenty-five Trails category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these Trails category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members; and

WHEREAS, these evaluations occurred in open public meetings, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all twenty-five Trails category projects meet program requirements as stipulated in Manual #10, *Washington Wildlife and Recreation Program - Outdoor Recreation Account*, thereby supporting the board's goal to fund the best projects as determined by the evaluation process; and

WHEREAS, all of the projects acquire, develop or renovate pedestrian, bicycle, equestrian, or cross-country ski trails, thereby furthering the board's goal to provide funding for recreation opportunities statewide, including bicycling and walking facilities and facilities most conducive to improved health;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 1 – WWRP, Trails Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Trails category projects for further consideration.

Resolution moved by: Drew _____

Resolution seconded by: Daubert _____

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010 _____

Recreation and Conservation Funding Board
Resolution #2010-26
Washington Wildlife and Recreation Program
Water Access Category, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, thirteen Water Access category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, these thirteen Water Access category projects were evaluated using criteria approved by Recreation and Conservation Funding Board (board) members; and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all thirteen Water Access category projects meet program requirements as stipulated in Manual 10a: *Washington Wildlife and Recreation Program – Outdoor Recreation Account*, thus supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, the projects involve acquisition, development, and/or renovation of properties for recreational access to water, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 1 – WWRP, Water Access Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of Water Access category projects for further consideration.

Resolution moved by:	Parsons
Resolution seconded by:	Quan
<u>Adopted</u> /Defeated/Deferred (underline one)	
Date:	October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-27

Aquatic Lands Enhancement Account, Fiscal Year 2012, Ranked List of Projects

WHEREAS, for fiscal year 2012 of the 2011-2013 biennium, twenty-seven Aquatic Lands Enhancement Account (ALEA) program projects are eligible for funding; and

WHEREAS, these ALEA projects were evaluated using criteria approved by the Recreation and Conservation Funding Board (board); and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all twenty-seven ALEA program projects meet program requirements as stipulated in Manual 21: *Aquatic Lands Enhancement Account Grant Program: Policies And Project Selection*; and

WHEREAS, the projects enhance, improve, or protect aquatic lands and provide public access to such lands and associated waters, thereby supporting the board's strategies to provide partners with funding for both conservation and recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list of projects depicted in *Table 1 – ALEA Ranked List of Projects, FY 2012*; and

BE IT FURTHER RESOLVED that the board hereby recommends to the Governor the ranked list of ALEA projects for further consideration.

Resolution moved by: Spanel

Resolution seconded by: Parsons

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-28
Land and Water Conservation Fund
Funding for Federal Fiscal Year 2011 Projects

WHEREAS, for federal fiscal year 2011, fourteen Land and Water Conservation Fund (LWCF) program projects are eligible for funding; and

WHEREAS, these LWCF projects were evaluated using the Open Project Selection Process approved and adopted by the National Park Service and Recreation and Conservation Funding Board (board); and

WHEREAS, these evaluations occurred in an open public meeting, thereby supporting the Board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all fourteen LWCF program projects meet program requirements as stipulated in Manual 15: *Land and Water Conservation Fund*, thus supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, the State of Washington may receive a federal apportionment for the Land and Water Conservation Fund Program for federal fiscal year 2011; and

WHEREAS, the projects acquire and/or develop public outdoor recreation areas and facilities, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board hereby approves the ranked list and funding of projects depicted in *Table 1 -- LWCF Program Ranked List of Projects and Fund Recommendation, Federal Fiscal Year 2011*; and

BE IT FURTHER RESOLVED, that the board authorizes the director to submit application materials to the National Park Service and execute project agreements and amendments necessary to facilitate prompt project implementation of federal fiscal year 2011 funds upon notification of the federal apportionment for this program.

Resolution moved by: Derr

Resolution seconded by: Parsons

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-29
Federal Fiscal Year 2010 Recreational Trails Program Project Funding

WHEREAS, the Recreation and Conservation Office (RCO) staff provided publications, website updates, public workshops, and other outreach opportunities to notify interested parties about Recreational Trails Program (RTP) funding; and

WHEREAS, for federal fiscal year 2011, 86 projects were submitted for RTP funding; and

WHEREAS, these project applications were evaluated by the RTP advisory committee using the Recreation and Conservation Funding Board (board) approved and adopted evaluation criteria; and

WHEREAS, the advisory committee and board have discussed and reviewed these evaluations in open public meetings, thereby supporting the board's strategy to ensure that its work is conducted with integrity and in a fair and open manner; and

WHEREAS, all 86 RTP program projects meet federal and state program criteria, thus supporting the board's strategy to fund the best projects as determined by the evaluation process; and

WHEREAS, if funded, the projects will provide for maintaining recreational trails, developing trailside facilities, and operating environmental education and trail safety programs, thereby supporting the board's strategy to provide partners with funding to enhance recreation opportunities statewide;

NOW, THEREFORE BE IT RESOLVED, that the board approves the ranked list and funding as shown in Table 1, *Evaluation Ranked List and Funding Recommendations, RTP, State Fiscal Year 2011*; and

BE IT FURTHER RESOLVED, that the Director is instructed to seek authorization from the Federal Highway Administration to proceed with execution of applicable agreements and other appropriate steps to implement these projects, and on receipt of this authorization, to proceed with agreement execution.

Resolution moved by: Daubert

Resolution seconded by: Quan

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-30

A Resolution to Recognize the Service of Rex Derr
to the Residents of Washington State
and the Recreation and Conservation Funding Board

WHEREAS, from September 2002 through November 2010, Rex Derr served the residents of the state of Washington and the Washington State Parks and Recreation Commission as the commission's designee on the Recreation and Conservation Funding Board; and

WHEREAS, Mr. Derr's service assisted the State of Washington in protecting some of its most important wildlife habitat and farmland, and in providing opportunities for a variety of recreational pursuits statewide; and

WHEREAS, Mr. Derr helped the board embrace a new grant program, the Aquatic Lands Enhancement Account, and four new categories in the Washington Wildlife and Recreation Program, with thoughtfulness and an eye toward customer service; and

WHEREAS, Mr. Derr always displayed gentlemanly qualities, dedication to his work and the needs of the people of Washington, and superbly colorful ties; and

WHEREAS, Mr. Derr provided the board with excellent advice, valuable insight, and strong leadership that assisted in the development of exemplary policies and funding decisions to award grants to 1,344 projects, creating a state investment of more than \$376 million in Washington's great outdoors; and

WHEREAS, Mr. Derr has announced his retirement from the Washington State Parks and Recreation Commission, and thus will be leaving the board; and

WHEREAS, members of the board wish to recognize his support, leadership, and service, and wish him well in future endeavors;

NOW, THEREFORE BE IT RESOLVED, that on behalf of the residents of Washington and in recognition of Mr. Derr's dedication and excellence in performing his responsibilities and duties as a member, the board and its staff extend their sincere appreciation and compliments on a job well done, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent with a letter of appreciation to Mr. Derr.

Resolution moved by: Daubert

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-31

A Resolution to Recognize the Service of Karen Daubert
to the Residents of Washington State
and the Recreation and Conservation Funding Board

WHEREAS, from January 2004 through December 2010, Karen Daubert served the residents of the state of Washington as a member of the Recreation and Conservation Funding Board; and

WHEREAS, Ms. Daubert's service assisted the State of Washington in protecting some of its most important wildlife habitat and farmland, and in providing opportunities for a variety of recreational pursuits statewide; and

WHEREAS, Ms. Daubert helped the board embrace four new categories in the Washington Wildlife and Recreation Program, and reconsider the proportion of funding allocated to local governments in other categories, with thoughtfulness, intelligence, patience, and creativity; and

WHEREAS, Ms. Daubert always displayed kindness to staff, creative problem solving skills, dedication to providing service to the public, and an enthusiasm for outdoor recreation that would let no mountain keep her down; and

WHEREAS, Ms. Daubert provided the board with grace, valuable insight, and excellent advice that assisted in the development of exemplary policies and decisions for funding projects that promoted sound investments of public funds; and

WHEREAS, during her term, the board approved 1,110 grants, creating a state investment of \$314 million in Washington's great outdoors; and

WHEREAS, Ms. Daubert's term on the board expires on December 31, 2010; and members of the board wish to recognize her support, leadership, and service, and wish her well in future endeavors;

NOW, THEREFORE BE IT RESOLVED, that on behalf of the residents of Washington and in recognition of Ms. Daubert's dedication and excellence in performing her responsibilities and duties as a member, the board and its staff extend their sincere appreciation and compliments on a job well done, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent with a letter of appreciation to Ms. Daubert.

Resolution moved by: Daubert

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-32

A Resolution to Recognize the Service of Jeff Parsons
to the Residents of Washington State
and the Recreation and Conservation Funding Board

WHEREAS, from December 2004 through December 2010, Jeff Parsons served the residents of the state of Washington as a member of the Recreation and Conservation Funding Board; and

WHEREAS, Mr. Parsons' service assisted the State of Washington in protecting some of its most important wildlife habitat and farmland, and in providing opportunities for a variety of recreational pursuits statewide; and

WHEREAS, Mr. Parsons helped the board embrace four new categories in the Washington Wildlife and Recreation Program, and was always willing to travel across the expanse of Eastern Washington to deliver a big check; and

WHEREAS, Mr. Parsons provided the board with valuable insight, leadership, and excellent advice that assisted in the development of exemplary policies and decisions for funding projects that promoted sound investments of public funds; and

WHEREAS, during his term, the board approved 974 grants, creating a state investment of \$301 million in Washington's great outdoors; and

WHEREAS, Mr. Parsons' term on the board expires on December 31, 2010; and

WHEREAS, members of the board wish to recognize his support, leadership, and service, and wish him well in future endeavors;

NOW, THEREFORE BE IT RESOLVED, that on behalf of the residents of Washington and in recognition of Mr. Parsons' dedication and excellence in performing his responsibilities and duties as a member, the board and its staff extend their sincere appreciation and compliments on a job well done, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent with a letter of appreciation to Mr. Parsons.

Resolution moved by: Daubert

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board
Resolution #2010-32

A Resolution to Recognize the Service of Jeff Parsons
to the Residents of Washington State
and the Recreation and Conservation Funding Board

WHEREAS, from November 2004 through February 2009, William Chapman served the residents of the state of Washington as a member of the Recreation and Conservation Funding Board; and

WHEREAS, from March 2009 through December 2010, William Chapman served the residents of the state of Washington as the chair of the board; and

WHEREAS, Mr. Chapman's service assisted the State of Washington in protecting some of its most important wildlife habitat and farmland, and in providing opportunities for a variety of recreational pursuits statewide; and

WHEREAS, Mr. Chapman's intellect, statesmanship, creativity, lawyerly debate skills, and general good thinking helped the board work through many challenging assignments, including embracing four new categories in the Washington Wildlife and Recreation Program and a statewide study of acquisitions; and

WHEREAS, Mr. Chapman provided the board with valuable insight, leadership, and excellent advice that assisted in the development of exemplary policies and decisions to fund 980 grants, creating a state investment of \$304 million in Washington's great outdoors; and

WHEREAS, Mr. Chapman's current term as chair expires on December 31, 2010; and

WHEREAS, members of the board wish to recognize his support, leadership, and service;

NOW, THEREFORE BE IT RESOLVED, that on behalf of the residents of Washington and in recognition of Mr. Chapman's dedication and excellence in performing his responsibilities and duties as a member, the board and its staff extend their sincere appreciation and compliments on a job well done, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent with a letter of appreciation to Mr. Chapman.

Resolution moved by: Daubert

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 28, 2010

Recreation and Conservation Funding Board

Amended Resolution #2010-34

Adoption of Policy Updates and Changes Regarding Acquisitions (Manual 3)

WHEREAS, all projects funded by the Recreation and Conservation Funding Board (board) or the Salmon Recovery Funding Board that result in the acquisition of land or property rights must comply with policies adopted in *Manual #3: Acquiring Land*; and

WHEREAS, Manual #3 was last updated in March 2007, and Recreation and Conservation Office (RCO) staff identified various clarifications, revisions, and new issues that warrant an update to the policies; and

WHEREAS, RCO staff developed and circulated eleven significant policy proposals and several additional procedural revisions for public review and comment, thereby supporting the board's goals to (1) ensure that its work is conducted in an open manner and (2) deliver successful projects by using broad public participation and feedback; and

WHEREAS, the public responses provided constructive suggestions for modifications to the drafts and were generally supportive of nine of the eleven significant policy changes proposed by RCO staff; and

WHEREAS, based on public comment, RCO staff adjusted the drafts as appropriate and is recommending that the board approve only nine of the eleven significant policy changes; and

WHEREAS, adopting this revision would improve the policies and procedures governing acquisitions, thereby advancing the board's goal to help its partners protect, restore, and develop habitat and recreation opportunities that benefit people, wildlife, and ecosystems; and

WHEREAS, the RCO director currently has authority to implement the procedural changes as recommended by staff, based on public feedback;

NOW, THEREFORE BE IT RESOLVED, that the board does hereby adopt the statements of policy intent numbers two through eight shown in Attachment A as amended at the October 29, 2010 board meeting; and

BE IT FURTHER RESOLVED, that the board directs RCO staff to incorporate these policy statements into Manual 3 with language that reflects the policy intent; and

BE IT FURTHER RESOLVED, that unless otherwise agreed to between a project sponsor and the RCO director, these policies shall be effective beginning January 1, 2011.

Resolution moved by: Daubert

Resolution seconded by: Spanel

Adopted/Defeated/Deferred (underline one)

Date: October 29, 2010

Recreation and Conservation Funding Board
Resolution #2010-35
Critical Updates for Boating Facilities Program

WHEREAS, RCW 79A.25.080 authorizes the Recreation and Conservation Office (RCO) to fund marine recreation land projects through the recreation resources account; and

WHEREAS, it is in the best interests of the state that RCO manage this program and funds based on a foundation of good data based on sound research, systematic analysis, and public involvement; and

WHEREAS, the Boating Grant Programs Policy Plan (Plan) was developed according to these principles; and

WHEREAS, in October 2009, the Recreation and Conservation Funding Board (board) approved the *Boating Programs Policy Plan*; and

WHEREAS, the *Boating Programs Policy Plan* states that the "Recreation and Conservation Funding Board shall encourage projects that best meet the needs of the boating public. Grant evaluation will be consistent with boater needs."; and

WHEREAS, RCO staff revised the scoring criteria for the Boating Facilities Program to align with the *Boating Programs Policy Plan*; and

WHEREAS, RCO staff circulated the policy revisions for public comment, thereby supporting the board's goal to ensure the work of the board and staff is conducted with integrity and in a fair and open manner, with broad public participation; and

WHEREAS, adopting this revision would further the boards' goal to develop strategic investment policies and plans so that projects selected for funding meet the state's recreation needs;

NOW, THEREFORE BE IT RESOLVED, that the board does hereby adopt the new policy language shown in Attachment A to the October 2010 board memo to add one sentence to question #1, remove question #6, and adjust the point total accordingly; and

BE IT FURTHER RESOLVED, that the board directs RCO staff to implement this policy beginning with the 2011 grant cycle.

Resolution moved by: Daubert

Resolution seconded by: Parsons

Adopted/Defeated/Deferred (underline one)

Date: October 29, 2010

Recreation and Conservation Funding Board
Resolution 2010-36
Approving Conversion for Statewide Water Access (RCO #68-603-A)

WHEREAS, the Washington State Department of Fish and Wildlife (WDFW) used a grant from the three separate funds (Land and Water Conservation Fund, bonds, and Boating Facilities) to acquire property on the Yakima River to provide public water access and fishing opportunities; and

WHEREAS, WDFW faced a claim of adverse possession along its southern boundary and proposes to enter into a land exchange with the adjacent private landowner to avoid the costs and uncertainty of litigation; and

WHEREAS, WDFW proposes to grant the portion of the site on the east side of the Yakima River (9 acres) to the adjacent landowner in exchange for property of equal value and equal or superior recreational utility; and

WHEREAS, due to the relatively high value of the nine acres to be exchanged, the exchange presents the opportunity to purchase property at three sites: 26 acres directly across the Yakima River; more than 1,600 feet of river frontage in a three-acre parcel up-river near Thorp; and, more than 100 acres at Mesa Lake in Franklin County; and

WHEREAS, the Recreation and Conservation Funding Board (board) and staff have determined the proposed exchange meets the following factors: (a) all practical alternatives to the conversion have been evaluated and rejected on a sound basis, (b) the proposed replacement property meets the program eligibility requirements, (c) justification exists to show that the replacement sites have reasonably equivalent utility and location, and (d) the fair market value of the converted property has been established and the proposed replacement land is of at least equal fair market value; and

WHEREAS, meeting these factors supports the board's goal to protect, restore, and develop habitat and recreation opportunities that benefit people, wildlife, and ecosystems; and

WHEREAS, the sponsor sought public comment on the conversion and discussed it during open public meetings, thereby supporting the board's strategy to regularly seek public feedback in policy and funding decisions; and

NOW, THEREFORE, BE IT RESOLVED, that the Recreation and Conservation Funding Board approves the partial conversion request and the proposed replacement sites for Project #68-603A Statewide Water Access and the submittal of the request to the National Park Service for final approval, and

BE IT FURTHER RESOLVED, that the Director is authorized to execute the necessary amendments subject to National Park Service action.

Resolution moved by: Parsons

Resolution seconded by: Derr

Adopted/Defeated/Deferred (underline one)

Date: October 29, 2010

Recreation and Conservation Funding Board
Amended Resolution 2010-38
Approving Conversion for May Creek Trail Addition (RCO #91-211)

WHEREAS, King County (county) used a grant from the Washington Wildlife and Recreation Program Trails category to acquire property to extend the May Creek Trail and designated the areas as open space with public outdoor recreation purposes; and

WHEREAS, the county then transferred the property to the City of Newcastle (city) following the city's incorporation; and

WHEREAS, the city permitted conversion of a portion of the property to a surface water detention pond; and

WHEREAS, as a result of this conversion, the property no longer satisfies the conditions of the RCO grant; and

WHEREAS, the city is asking for Recreation and Conservation Funding Board (board) approval to replace the converted property with a property that could extend the May Creek Trail, as envisioned in the original project scope; and

WHEREAS, the site (replacement property) will continue to provide opportunities as described in the original agreement, thereby supporting the board's goals to provide funding for projects that result in public outdoor recreation purposes and the expansion of trails;

WHEREAS, the sponsor sought public comment on the conversion and discussed it during open public meetings, thereby supporting the board's strategy to regularly seek public feedback in policy and funding decisions; and

NOW, THEREFORE BE IT RESOLVED, Recreation and Conservation Funding Board approves the conversion request and the proposed replacement site for RCO Project #91-211A May Creek Trail Addition, and

BE IT FURTHER RESOLVED, the board authorizes the director to execute the necessary amendments, and

BE IT FURTHER RESOLVED, the board strongly encourages the city to authorize and fund rerouting of the surface road north trail to the south side and tie into the Coal Creek Road Crossing, and

BE IT FURTHER RESOLVED, that this approval is conditioned on the sponsor executing all necessary materials within 180 days of board approval or the action is reversed.

Resolution moved by: Daubert

Resolution seconded by: Saunders

Adopted/Defeated/Deferred (underline one)

Date: October 29, 2010
